

Scott County

P.R.I.D.E.



Popular Annual Financial Report

A financial summary of Scott County, Iowa
for fiscal year 2023 which ended
June 30, 2023.



P.R.I.D.E. 2023



December 5th, 2023

Dear Scott County Residents,

We are pleased to present the Scott County Popular Annual Financial Report (PAFR) for the fiscal year ending June 30, 2023. The PAFR is presented as a means of enhancing public understanding of county services and confidence of County Government and your elected officials by providing a brief analysis of where County revenue comes from, where those dollars are spent, in a format that is concise and easy to read. It is part of an ongoing commitment to keep Scott County citizens informed about County finances, and to be accountable for the receipt and disbursement of public funds.

While the main purpose of this report is to provide financial information, it is intended to highlight accomplishments and major initiatives of the past year and demonstrate the vital role County government plays as a resource to all County residents and businesses.

Our theme this year is P.R.I.D.E., which stands for Professionalism, Responsiveness, Involvement, Dedication, and Excellence. Scott County continues to work toward our 2032 vision: Scott County 2032 is a GREAT PLACE TO LIVE and a GREAT PLACE FOR BUSINESS. SCOTT COUNTY 2032 is a SAFE COMMUNITY, a HEALTHY COMMUNITY and a LIVEABLE COMMUNITY FOR ALL.

Scott County's 2023 approved strategic plan is designed to address four main goals of the County: 1) Financially Responsible County Government; 2) Local and Regional Economic Growth; 3) High Performing Organization = Exceptional County Services; 4) Great Place to Live. Scott County's mission statement: Scott County is dedicated to Protecting, Strengthening and Enriching our Community by delivering Quality Service and Providing Leadership with P.R.I.D.E. These goals are a roadmap to our future as a community.

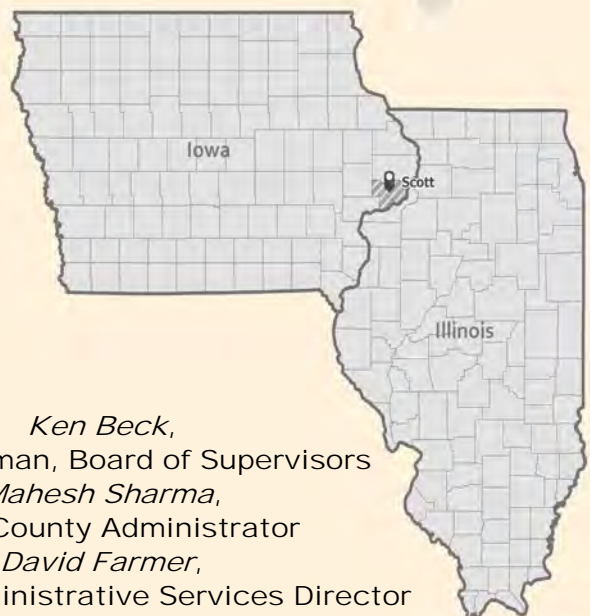
Planning for the future

In the Spring of 2023, the County began the journey of a new strategic plan for fiscal years 2024 through 2027. The new plan, **adopted in October 2023**, focuses on Scott County P.R.I.D.E. Scott County **will apply the P.R.I.D.E.** philosophy around three key areas, **People, Facilities, and Organizational Efficiency.**

The full plan may be found here:

https://www.scottcountyiowa.net/board/pub/plan/2023/Strategic_Planning_Document.pdf

**Scott County is part
of the Quad Cities
Metropolitan, located
in Eastern Iowa on
the Mississippi River**



Ken Beck,
2023 Chairman, Board of Supervisors
Mahesh Sharma,
Scott County Administrator
David Farmer,
Budget & Administrative Services Director

Table of Content

Board of Supervisors and Elected Officials	3 - 4
Scott County P.R.I.D.E.	5
Strategic Plan & Goals	6 - 7
Budget Pages	8 - 11
ARPA / Did you Know	12 - 13
Awards / Disclosures	14
Credit Rating	
Glossary of Terms	15

Board Of Supervisors



Ken Beck is serving his second term and is the Chairman of the Scott County Board. His four-year term runs from January 4th, 2021 through December 31st, 2024.



John Maxwell is serving his second term and is the Vice-Chair of the Scott County Board. His four-year term runs from January 1st, 2023 through December 31st, 2026.



Rita Rawson was appointed to serve on the County Board of Supervisors. Her unexpired term runs from January 1st, 2023 through December 31st, 2024.



Jean Dickson was elected to serve on the County Board of Supervisors. Her four-year term runs from January 1st, 2023 through December 31st, 2026.



Ross Paustian was elected to serve on the County Board of Supervisors. His four-year term runs from January 1st, 2023 through December 31st, 2026.

The Board of Supervisors

The Scott County Board of Supervisors are the legislation, policy-making, and administrative branch of County government. The five elected offices oversee but are not limited to the following duties:

- Adopt a balanced budget
- Levy taxes to raise revenues for County purposes
- Approve zoning changes and plats for new subdivisions
- Establish and vacate public highways
- Appoint boards and commissions
- Make official canvass of the votes for all County elections
- Fill vacancies in County offices, except for members of its own body
- Supervise relief programs
- Manage all County buildings and grounds
- Approve beer, liquor, and cigarette licenses outside of incorporated areas

Elected Officials



Attorney
Kelly Cunningham

The Scott County Attorney's Office serves in civil matters as legal counsel for the Scott County Board of Supervisors and all County offices and agencies. The County Attorney's Office also serves in criminal matters as chief prosecutor for the State of Iowa in Scott County. Kelly Cunningham's term runs from January 1st, 2023 through December 31st, 2026.

As clerk to the Board of Supervisors, the Auditor's Office prepares and maintains all official records, meeting minutes, Board voting records, resolutions, contracts, and correspondence. The Auditor acts as County Commissioner of Elections and administers all federal, state, and local elections that take place within the County. This office also processes authorized payments for the Board of Supervisors and prepares payroll for County employees. Kerri Tompkins's term runs from January 1st, 2023 through December 31st, 2024.



Auditor
Kerri Tompkins



Recorder
Rita Vargas

The Recorder's Office is responsible for recording and maintaining official records, including land transactions and property ownership. They issue marriage licenses, register births and deaths, issue certificates on vital records, and process passport applications. The Recorder's Office issues hunting and fishing licenses, as well as titles for recreational vehicles. Rita Vargas's term runs from January 1st, 2023 through December 31st, 2026.

The Scott County Sheriff's Office is comprised of four divisions focused on progressive public safety to fulfill the diverse needs of citizens through the expertise of our professional staff utilization of all available resources: Patrol Division, Civil Division, Corrections Division, & Criminal Investigation Division. Tim Lane's term runs from January 4th, 2021 through December 31st, 2024.



Sheriff
Tim Lane



Treasurer
Tony Knobbe

The Scott County Treasurer's Office collects motor vehicle fees according to the Iowa Code. These fees include transfer of ownership (title transfer), registration fees, license plate/validation fees, duplicate titles, and notation and cancellation of security interests. Additionally, the Treasurer collects property taxes on behalf of all jurisdictions in Scott County—cities, school districts, and other taxing bodies, and each jurisdiction. Tony Knobbe's term runs from January 1st, 2023 through December 31st, 2026.

Scott County Employees Serve Our Community With:

P

Professionalism: Doing it Right

R

Responsiveness: Doing it Now

I

Involvement: Doing it Together

D

Dedication: Doing it with Commitment

E

Excellence: Doing it Well

Scott County's Mission Statement:
Scott County is dedicated to Protecting, Strengthening, and Enriching our Community by delivering Quality Service and Providing Leadership with P.R.I.D.E. These goals are a bridge to our future as a community.



P.R.I.D.E has been a part of the Scott County culture for more than 35 years!

PROFESSIONALISM + RESPONSIVENESS + INVOLVEMENT

2022-2023 Strategic Plan

In December 2019, the Scott County Board of Supervisors adopted the strategic plan for fiscal years 2021 and 2022. The plan was affirmed in October 2022 to continue what has been started. The plan incorporated the vision 2032, core values of the County and the community, and focuses on four overarching goals for 2021 – 2022 – 2023.

The top policy priorities of the County are:

- Juvenile Detention / Jail Capacity – Short & Long term capacity remedies including program review. (Most effective and efficient response to crime).
- Park View – Service and infrastructure needs versus the resources to address
- Long-term County Facilities (campus) – space utilization
- Develop long-term road and bridge improvement plan.



The strategic plan addresses many management priorities, including cyber-security, business continuity of operation plan, West Lake Park lake restoration, and many departmental priorities.

The full plan may be found here:

https://www.scottcountyiowa.net/board/pub/plan/2019/Strategic_Planning_Document.pdf



Paul Andorf was named the Director of the newest Scott County department, MEDIC EMS. Paul has over three decades of Emergency Medical Service experience and we are excited to have him join the Scott County team.



MEDIC EMS of Scott County

On January 1st, 2024 Scott County will formally acquire MEDIC EMS. MEDIC EMS, the nonprofit ambulance service, has been servicing and operating non-essential and emergency transportation for the Scott County community since 1982. The intention of this merger is to stabilize the organizations financing as it faces the rising costs of doing business. Next January, this new department will become the second largest department in the County, and will account for about a fifth of the County's overall employees. With the County taking on this essential service, it will ensure that when a call for help is placed by anyone in Scott County, an ambulance will arrive now and for decades to come.



+ DEDICATION + EXCELLENCE = P.R.I.D.E



West Lake Restoration

After 4 years of restoration work to stabilize shorelines, submerge habitat and improve fishing, West Lake Park Beach reopened for the summer season on May 27th, 2023. Refilling the lake was reliant upon rainfall, and after a couple of wet spring seasons, the lake was finally full enough to support the underwater habitat as well as a new inflatable waterpark! Scott County is thrilled to provide our community with a healthy lake and plenty of recreational opportunities.

Roger Kean is the Conservation Director and has served the County since 1998. His enthusiasm for the improvement of Scott County's recreational and natural resources is an essential part of our mission.



Lori Elam has served as the Community Services Director since 2005. Her advocacy impacts Iowans with disabilities both locally and across the state.



Community Services Provides: H.E.L.P.

The Community Services department is dedicated to providing funding and services for a variety of social needs. Services provided includes: rent assistance, veteran services, protective payee services, and guardianship/conservatorships.

The Benefits program served 425 individuals during fiscal year 2023, and Veteran's Affairs worked with 903 veterans and/or their families. The department also received 1,041 applications for the General Assistance program and referred 1,165 individuals to other services within the community.

If you or someone you know could use some H.E.L.P. , call Community Services at 563-326-8723 or e-mail commserve@scottcountyiowa.gov



Property Taxes

Scott County Taxes Paid by Homeowner

For FY23, County tax rates decreased to \$5.95 per \$1,000 of taxable valuation. This is the seventh year since 2012 that the county has lowered the urban property levy. The chart below is based on a home assessed at \$150,000. The County service costs decreased \$28 per year for a house with a fair market value of \$150,000, and overall property taxes are the lowest of the past five years, declining \$117 from last year.

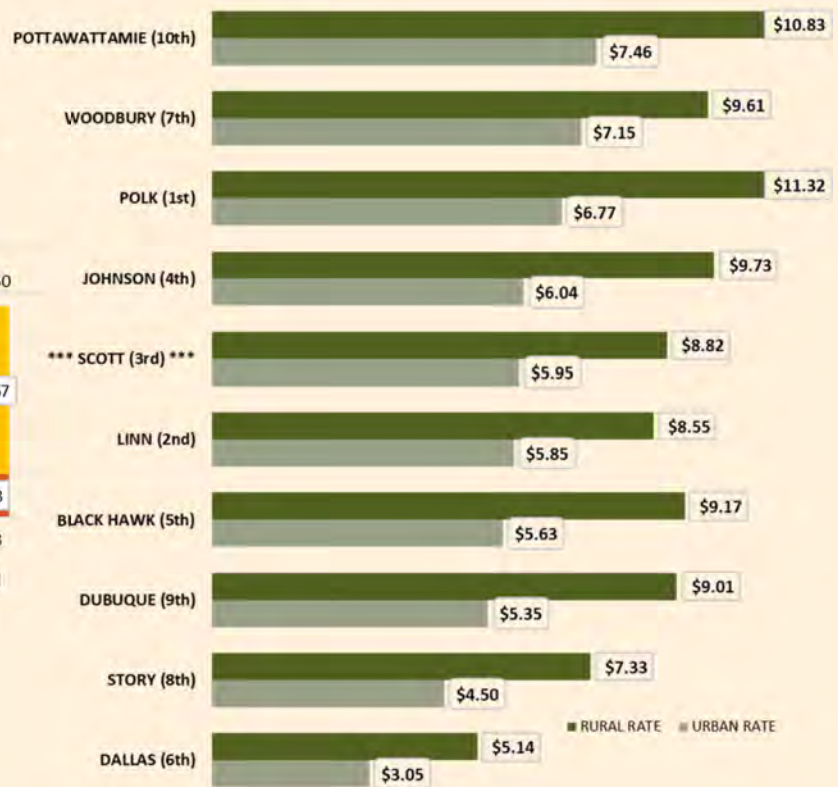
Property Tax Dollars for County Services and All Others; \$150,000 Market Value Residential Property



Tax Levy

For FY23, Scott County's urban property tax rate was the 6th lowest of the ten largest counties in the Iowa and 3rd lowest rural property tax rate of the ten largest counties in Iowa. The FY23 property tax per capita is \$346.

URBAN AND RURAL LEVY RATES
COUNTY (population size ranking in brackets)



Major Capital Projects & Debt Service

Major Capital Projects Expended	Amount Expended
Youth Justice and Rehabilitation Center	\$ 11,815,450
Administration HVAC	2,807,400
Secondary Roads Capital Construction	1,477,442
Total	\$ 16,100,292

Outstanding General Obligation Debt as of June 30th, 2023	Amount Outstanding
2019 Emergency Equipment	\$ 6,285,000
2015 G.O. Solid Waste	5,685,000
2012 Jail Refunding	3,815,000
Total	\$ 15,785,000

Financial Review

Where the Money Comes From

FY23 BUDGET		
Budgeted Revenues		Rounded
Net Property Taxes	\$	58,960,000
Other Taxes Penalties/ Costs		658,000
Local Option Taxes		5,850,000
Gaming Taxes		800,000
Utility Tax Replace- ment Excise Tax		1,990,000
Intergovernmental		31,830,000
Licenses & Permits		759,000
Charges For Services		7,120,000
Use of Money and Property		334,000
Other		1,224,000
Total Revenues & Other Sources	\$	109,525,000

Budget Breakdown

The County's revenue budget grew 24.9%, mostly due to the planned use of ARPA funding within intergovernmental revenues. Additional revenues were planned from net property taxes, local option sales tax, and general charges for services. The County's expenditure budget increased 27.4% due to planned capital projects, and increased public safety.

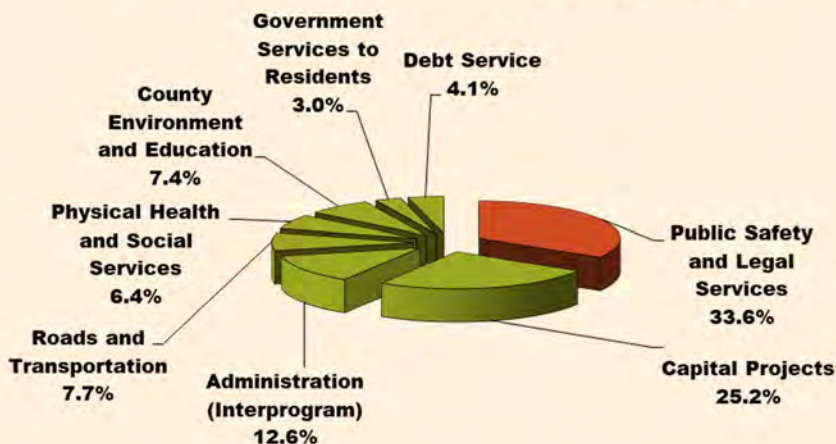
FY23 ORIGINAL BUDGET: \$109,524,645



Where the Money Goes

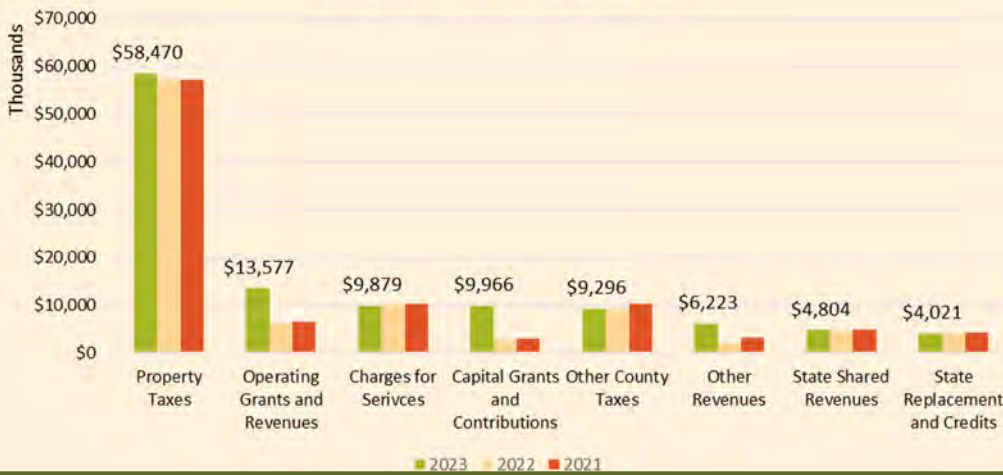
FY23 BUDGET		
Budgeted Expenses		Rounded
Public Safety and Legal Services	\$	40,329,000
Capital Projects		30,067,000
Administration (Interprogram)		15,019,000
Roads and Transportation		9,203,000
Physical Health and Social Services		7,588,000
County Environment and Education		8,775,000
Government Services to Residents		3,538,000
Debt Service		4,851,000
TOTAL		\$ 119,370,000

FY23 ORIGINAL BUDGET: \$119,368,505



Financial Review

GOVERNMENT-WIDE REVENUES
(2023 values listed in thousands)



Revenue Analysis

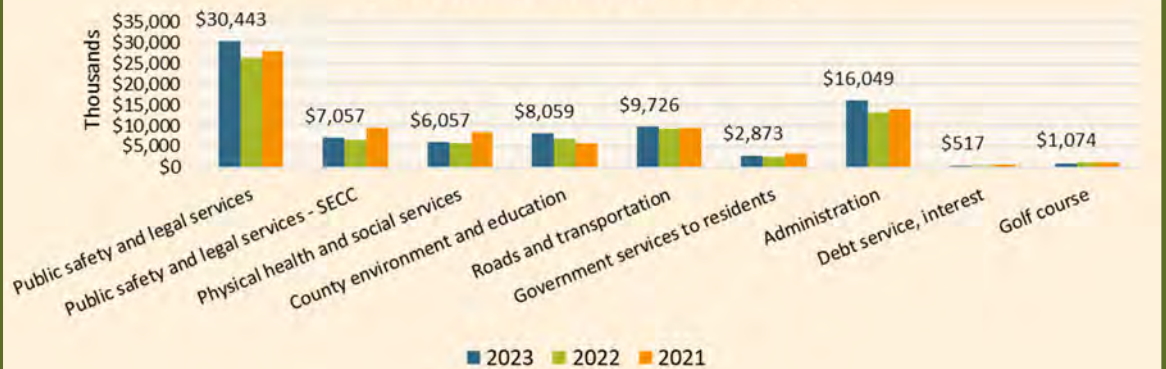
The County revenues increased to \$116,236,000 compared to \$96,927,000 in the prior year, or 19.9%. Property taxes grew by 1.9% due to County wide valuation increases and the rate decrease for operations and debt. Operating grants increased due to the use of ARPA funding and the settlement of Opioid litigation for operations. The County recognized \$6.8 million in capital contributions for ARPA Lost Revenue and \$3.1

million for secondary roads. Charges for Services decreased 2.6%, mostly due to flattening charges for services from FY20 being incurred and collected in FY21 and FY22. Lastly, other revenues increased 284% due to the change in investment income related to higher interest rates for County held investments. The County remains highly dependent on property taxes levied for continuing operations.

Expense Analysis

The County expenses increased \$4.7 million to \$81,855,000 from \$77,138,000, across all service areas except Mental Health, debt service -interest, and the Golf Course. The County

GOVERNMENT-WIDE EXPENSES
(2023 values listed in thousands)



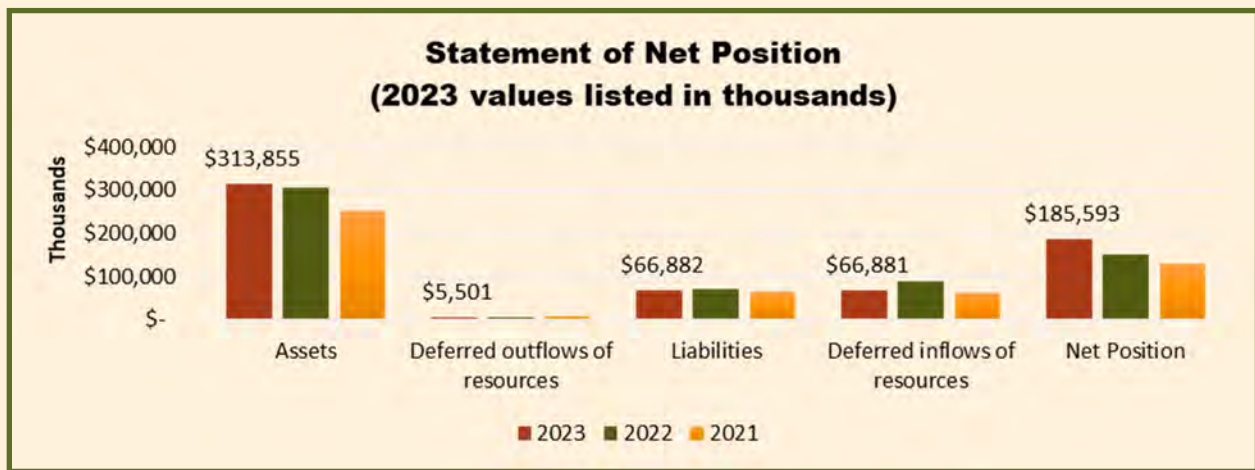
continued the distribution process of ARPA dollars and expended an additional \$0.7 million for housing support within County Environment and Education. The largest contributor to the increase in expenses is the change in pension expense based on market performance which directly impacted Public Safety & Legal Services, and Administration Functions. Additionally, the County funded general salary and benefit increases within all functions and placement of adults and juveniles out of the County. The County, like other governments, was faced with inflationary costs associated with supplies and overtime. The mental health function was taken over by the State - Regional services as of July 1, 2022.

For board meeting information including agendas, packets, and minutes visit:
www.scottcountyiowa.gov/board-meetings

Year End Review

Net Position

Net Position may serve as an indicator of a government's financial position. The assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$185,593,000, or net position. The largest portion of the County's net position (73%) reflects its investment in capital assets (e.g. infrastructure, land, buildings, intangible-software, machinery, and equipment) less any related debt used to acquire those assets that are still outstanding. The total general obligation bonded debt decreased by \$4.6 million due to planned debt service. Liabilities decreased as a reflection of the general obligation debt. The County uses capital assets to provide services to citizens; consequently, these assets are not available for future spending.



The County's overall financial position increased from the prior year due to the unexpected investment income, the use of ARPA funds on long term projects, the Opioid settlement funding, and investment in new capital assets that have not incurred depreciation expenses yet. The County is able to assign additional general fund balance to be transferred to the capital fund in fiscal year 2024. This transfer will provide for future capital investment without the increase in property taxes for large projects. Additionally, the use of ARPA dollars will be incorporated into future budget years.

Matching the Budget to the Results

Scott County adopts a balanced budget in the general fund which funds 16 departments and multiple authorized agencies. Each department is responsible for citizen services or supporting functions and develops yearly outcomes. The County's capital and departmental plans support the County's strategic plan and goals.

The Budget is a collaborative process developed many months before the start of the fiscal year. The County specifically includes departments, authorized agencies, the Board of Supervisors, and the public in developing the budget.

This "Budgeting for Outcomes" process matches defined goals and outcomes to budget dollars by program area. The County will amend its budget request two or three times a year to provide flexibility in meeting those outcomes. As 2023 has shown, our best laid original plans and priorities will change.

To provide current and future flexibility for the County, we will rely on the budget plan, interim reporting, available fund balance, and the direction from department heads and the Board of Supervisors. As of June 30, 2023, the County held a 19.9% reserve of yearly general fund expenses for future use and funding. This will provide continued flexibility as we move into fiscal year 2024.

The American Rescue Plan Act (ARPA)

The American Rescue Plan Act of 2021 is a stimulus bill passed by the United States Congress and provides immediate funding for not only Scott County, but the entire nation. The purpose of the funds are to assist in the economic recovery after the effects of the COVID-19 Pandemic. The Scott County Board of Supervisors received \$33,592,150 and they have identified several projects that meet the federal guidelines and are committed to the following projects.



- Shelter to Stability with the Salvation Army
- Supportive Housing with Humility Homes & Services Inc.
- Scott County Continuity of Operations / Continuity of Government
- Scott County Parks Trails and Clean Water
- Clean Water: Storm Water in Mt. Joy & Parkview subdivisions
- Clean Water through the Duck Creek water system in Davenport, Iowa
- Travel & Tourism with the QC Convention & Visitors Bureau

Did you know??

- Scott County FY23 Budget: \$109,524,645
- Percent of budget from FY23 Property Taxes: 53.8%
- Number of Scott County FTE Employees in FY23: 535.76
- Miles of Secondary Roads: 549
- Number of acres managed by Conservation: 2,509
- Scott County Population: 173,924
- Median Age: 38.4
- Per Capital Personal Income: \$60,349**
- School Enrollment: 26,628



Source FY23 Scott County Annual Comprehensive Financial Report. **Per capita personal income U.S. Bureau of Economic Analysis, ["CAINC1 County and MSA personal income summary: personal income, population, per capita personal income"](#) (accessed Wednesday, November 8, 2023).

Scott County P.R.I.D.E.

Professionalism means Doing it Right by:

- **Knowing the job**
- **Maintaining integrity**
- **Demonstrating respect**
- **Being responsible**
- **Setting a high standard**

Responsiveness means Doing it Now by:

- **Getting the job done**
- **Listening and taking action**
- **Serving others promptly**
- **Being accountable**

Involvement means Doing it Together by:

- **Working as a team**
- **Trusting each other**
- **Leading by example**
- **Fostering partnerships**
- **Being proactive**
- **Planning through collaboration**

Dedication means Doing it with Commitment by:

- **Serving the community**
- **Believing in what you are doing**
- **Putting yourself into the job**
- **Maintaining a positive attitude**
- **Being determined to follow through**

Excellence means Doing it Well by:

- **Being the best**
- **Striving to reach our full potential**
- **Continuing to learn and improve**
- **Setting and achieving goals**
- **Being innovative**
- **Willingness to take risks**



Understanding the importance of our contribution to the community is a big motivator for the employees of Scott County, that is why we serve the people with P.R.I.D.E! We work everyday to help improve the lives of those who live, work, and visit our great County. We know that the services we offer and the work that we do impacts not only the present, but the future. That is why our "vision for Scott County in 2032" is a GREAT PLACE FOR BUSINESS, a SAFE COMMUNITY, a HEALTHY COMMUNITY and a LIVEABLE COMMUNITY FOR ALL.

Credit Rating

Scott County Iowa's general obligation credit rating is Aa1, the second highest rating possible. This allows the County to obtain lower interest rates on bond issuances and save taxpayers money. Moody's cited a number of factors for the credit rating including:

- The financial position of the County is solid and is comparable to the assigned rating of Aa1.
- Scott County has an extremely small debt burden and is slightly favorable in comparison to its Aa1 rating.
- Overall, the economy and tax base of Scott County are strong.

Awards

Disclosures

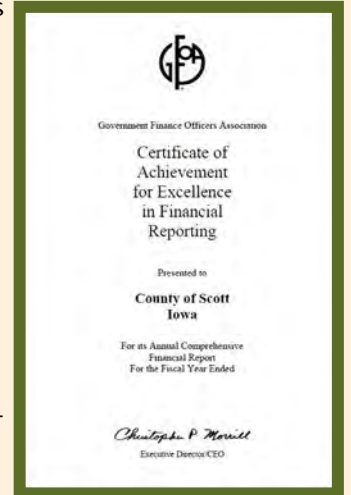
Credit Rating



David Farmer is the Budget & Administrative Services Director and has served the County since 2012. Please direct any budget questions to him by calling 563-326-8651 or e-mail david.farmer@scottcountyiowa.gov.

Award for PAFR Reporting

Government Finance Officers Association of the United States and Canada (GFOA) has given an Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) to Scott County, Iowa for the fiscal year which ended June 30, 2022. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports.



In order to receive this award, a government unit must publish a PAFR, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

This award is valid for a period of one year only. We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and are submitting it to GFOA to determine its eligibility for another award.

Report Disclosures

The Statement of Activities and Statement of Net Position are prepared on the accrual basis of accounting for the fiscal year ending June 30, 2023. Information summarized on these pages is from the Financial Section of the Scott County Annual Comprehensive Financial Report (ACFR). The ACFR is prepared in accordance with Generally Accepted Accounting Principles (GAAP). Information is presented in greater detail in the ACFR which is available from the Scott County Administration Office and online. The budgeted revenue and expense summaries include governmental funds only of Scott County and not those of the blended component units: Emergency Management Agency (EMA), Public Safety Authority (PSA), Scott County Library System and Scott Emergency Communication Center (SECC).

Glossary of Terms

Appropriation – An authorization made by the governing body to establish legal authority for officials to obligate and expend resources.

Assessed Value – A value that is established for real estate or other property by a government as a basis for levying taxes.

Balanced Budget – A balanced budget in the public sector is achieved when the government equates the revenues with expenditure over business cycles. In other words, a government's budget is balanced if its income is equal to its expenses. The use of assigned or restricted fund balance is permitted to fund non-recurring expenses.

Budgeting for Outcomes – A budgeting process that identifies the results citizens want to achieve and focuses on outcomes or future conditions the government wants to achieve through identified services levels.

Deferred Inflow of Resources – The amount of assets that has been recognized but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities for the current year. Includes property tax receivable not collected within 60 days after year end.

Deferred Outflow of Resources – Represents a consumption of net position that applies to a future consumption of net position that applies to a future period and will not be recognized as an outflow of resources until then. Consist of unrecognized items not yet charged to pension expense and contributions from the employer after the measurement date but before the end of the employer's reporting period.

General Fund – The fund used to account for activities of a government that are carried out primarily to provide services to citizens and that are financed primarily through taxes and intergovernmental revenues.

Levy – The amount of taxes imposed by the government.

Levy Rate – The rate used in calculating taxes based upon the value of property, expressed in an amount per thousand dollars of assessed value.

Net Investment in Capital Assets – Equals capital assets net of accumulated depreciation and any outstanding borrowing used for their acquisition.

Property Tax – Taxes levied according to the property's taxable value and the tax rate.

Restricted Net Position – Assets are reported as restricted when there are limitations imposed on their use by legislation, creditors, grantors, laws, or regulations of other governments.

Unrestricted Net Position – Represents the difference between Assets and Deferred Outflows of Resources and Liabilities and Deferred Inflows of Resources not restricted for use.

To request a paper version of this PAFR:
contact us at: 563-326-8713 or
e-mail us at:
admin@scottcountyiowa.gov
For More Budget Details:
Please review Scott County's
Annual Comprehensive Financial Report
(ACFR)
You can find the ACFR online at:
[https://www.scottcountyiowa.gov/
administration/annual-comprehensive-
financial-reports](https://www.scottcountyiowa.gov/administration/annual-comprehensive-financial-reports)

Thank You To Our Partners





Live bison roam the prairie that surround the Buffalo Bill Cody Homestead
located in Princeton, Iowa

Contact Scott County by Phone:

563-326-8611

www.scottcountyiowa.gov

Monday thru Friday 8:00 a.m. to 4:30 p.m.

****Some offices may be open by appointment only, please call first****

<https://www.scottcountyiowa.gov/subscribe>

